

## MINUTES

CORPORATE SERVICES AND ECONOMIC DEVELOPMENT COMMITTEE

THE REGIONAL MUNICIPALITY OF OTTAWA-CARLETON

CHAMPLAIN ROOM

16 JANUARY 1996

3:00 P.M.

### PRESENT

Chair: P. Clark

Members: M. Bellemare, B. Hill, P. Hume, G. Hunter, A. Loney, B. McGarry,  
W. Stewart, R. van den Ham

### CONFIRMATION OF MINUTES

**That the Corporate Services and Economic Development Committee confirm the Minutes of both the 5 December 1995 Regular meeting and the 5 December 1995 Budget Review meeting.**

CARRIED

### REGULAR ITEMS

#### CHIEF ADMINISTRATIVE OFFICER

1. Report from the CAO on the Regional Chairs of Ontario Paper "In Pursuit of Better Government" as per motion from Council meeting of 22 Nov 95  
Ottawa-Carleton Governance Review  
- Chief Administrative Officer's report dated 10 Jan 96

Councillor Hill moved a motion to defer the item until the next meeting of the Corporate Services and Economic Development Committee to enable the local Mayors time to consider the report and prepare their response. The Councillor expressed concern about the alienation and conflict felt between the local municipalities and the Region by the issue, and requested that they have the opportunity to appear before the Committee at the next meeting.

Councillor Bellemare pointed out the current model was a two tier system and the courtesy should be given to the municipal partners to accept their request for deferral of the item.

In response to a question from Councillor Hume, M. Woollam, Regional Clerk, confirmed the Regional Chairs' report was distributed to the local municipalities on 14 December 95, and included a copy of the motion from the Council meeting of 22 November 95. Councillor Hume pointed out the motion clearly indicated the report would be considered by the Committee on 16 January 1996.

After lengthy discussion, Councillor Hill agreed to withdraw her motion for deferral to enable the Chief Administrative Officer to introduce the report and the Committee to hear the public delegations present.

M. Beckstead, Chief Administrative Officer, stated the Regional Chairs' paper focused on the areas of service, governance, and finance. He reviewed the six principles governing change contained in the document. Mr. Beckstead emphasized the report concluded in part that no single municipal government model could be implemented across Ontario, as each was unique and different in their characteristics and needs. Speaking to Ottawa-Carleton, the Chief Administrative Officer reviewed the Region's unique characteristics, such as being the Nation's Capital, market value assessment, directly elected Chair and Council. Mr. Beckstead noted the report concluded that some duplication of services did exist in Ottawa-Carleton, in particular in the areas of planning and economic development. With regard to governance, Mr. Beckstead stated the Province was committed to less government and more efficient and effective service delivery. He indicated the Ottawa-Carleton governance model was envied by other Regional jurisdiction's because it was open, accountable and responsible. In closing, Mr. Beckstead stated he recommended the endorsement of the general direction of the "In Pursuit of Better Government" report, and requested the direction to staff to review the alignment and cost of service delivery.

In response to a question from Councillor Cullen regarding the opportunity to debate the specific proposals in the Chairs' report, Mr. Beckstead confirmed recommendation no. 2 of the staff report directed him to review potential area municipal amalgamations and opportunities for further realignment of services. He noted the opportunity would be provided at that time, and confirmed the proposals would come forward in a timely fashion to coordinate with the Minister of Municipal Affairs policy development.

Councillor Hunter expressed concern regarding endorsing changes to municipalities other than Ottawa-Carleton. He inquired why the staff report requested Committee to concur with the general direction of the Regional Chairs' report, and did not just concentrate on Ottawa-Carleton. Mr. Beckstead acknowledged there were areas in the report that did not apply to Ottawa-Carleton. However, he believed there were many common areas and

was therefore requesting the Committee's endorsement of the "general" direction for local government reform based on effective and efficient service delivery.

Speaking to deferral, Councillor Hunter supported the motion but believed the entire issue should be deferred endlessly and Council should concentrate on more important issues concerning the residents of Ottawa-Carleton, such as employment and the economy.

In response to a question from Councillor Bellemare, Mr. Beckstead confirmed he was aware of other local municipal reports on amalgamation, but indicated he had not been invited to participate in their creation. The Chief Administrative Officer stated costs of proposals would be included in subsequent reports.

The Committee then heard from the public delegations:

Mr. Mel Gill, Executive Director, Mr. Frank Martin, Board President, Mr. Ed Campbell, Board Treasurer, Children's Aid Society (CAS). Mr. Martin stated the CAS Board of Directors believed that program content and function as well as the deliver model were more important than the governance model itself. Mr. Martin continued to explain the CAS's primary concern was to ensure there was an adequate, acceptable level of services available to ensure child protection and alternate care required by the *Child and Family Services Act*. Mr. Martin stated that analysis suggested the regional governance model did not necessarily provide the best governance solution to the service issues identified in their written submission. He believed there was a need for more detailed analysis of the implications, costs and merits of various governance models. Mr. Martin suggested the Regional Chairs' proposal was premature and should be subjected to much more careful analysis. In closing, Mr. Martin stated the CAS favoured a well-integrated and accessible service system for children and their families. However, he stated this would require a comprehensive system of planning and coordinating for all child services in Ottawa-Carleton to replace the current multiple agency system.

Mr. Ed Campbell, CAS Board Treasurer, commented the Board was not suggesting that the status quo should remain and acknowledged that all publicly funded bodies required review. He stated there were a great deal of issues in the Region which deserved attention as change was inevitable and appropriate, but emphasized change in the area of children's services must result in a better service for the children of the community.

Mr. Mel Gill, Executive Director, CAS, stated that if the Region was to take over child protection services, it should do so at the same time it took all children's services under its umbrella, including young offenders. Mr. Gill acknowledged efficiencies to be derive from integration of administrative functions, but explained there was a need for a Local Children's Authority. In closing, Mr. Gill stated the costs of change must be seriously considered.

In response to a question from Councillor Cullen, Mr. Beckstead noted the Province believed there were too many special purpose bodies in Ontario that at times operated beyond the control of the elected officials. Councillor Cullen pointed out that not all special purpose bodies were the same and suggested the Committee prioritize and target which required reviewed.

Mr. Gill added that the model for delivery of child care protection services should be consistent across the Province and not delivered by a special purpose body in one jurisdiction and a Regional Municipality in another.

Chair Clark emphasized the Regional Chairs' report was not specific to a given Region, but was intended to provoke thought regarding service delivery retaining quality and accountability in a cost effective way.

Mr. Chris Jalkotzy expressed difficulty with the process and the fact that documentation was being forwarded to the Province without public input. With regard to environmental issues, Mr. Jalkotzy believed the issues must be dealt with at both the local and regional level. He pointed out a one-tier level of government would provide an enormous bureaucracy, thereby, eliminating local control of issues that were important to the local community and identity. In reference to a written handout "Proposed Municipal Government", Mr. Jalkotzy emphasized the need for a efficient local, part-time Council which would provide the opportunity for public to volunteer and participate. In closing, he stated the need to proceed with the Official Plan Review and to be seen as leaders.

Chair Clark stated the issue of Regional Reform was raised on an annual basis since the Region's formation in 1969. He expressed concern about re-entering another debate as it distracted Council and staff from dealing with major issues such as the economy and employment. However, he believed it was necessary to respond to the Provincial and local municipal proposals.

Councillor Hill re-entered her motion to defer the item until the next meeting of the Committee, to be held on 6 February 1996.

Councillor Hume pointed out the Regional Chairs' report was circulated widely and over one month ago. He added the Children's Aid Society completed a comprehensive review of the report which they presented to the Committee. The Councillor did not believe the Committee should grant the request from the Mayors to defer the item. Councillor Hume noted the same courtesy was not extended to the Region through the distributing of their amalgamation reports and not being invited to participate. In closing, the Councillor emphasized the need for the Chief Administrative Officer to begin the review of opportunities for more cost effective and efficient service delivery.

Councillor Hunter reiterated his earlier comments regarding the need to concentrate on more important issues involving the Region and the serious economic state. The Councillor believed whatever model was eventually determined would probably work, but questioned whether it would work better and cheaper. He pointed out the cost of change in terms of disruption to the economic order of the community, Council and staff would be far greater than the end result. In closing, Councillor Hunter referenced the recent Ottawa-Carleton Regional Reform and suggested it was time for Council to get on with the real problems facing the corporation.

Moved by B. Hill

**That the Corporate Services and Economic Development Committee approve that Item No. 1, Ottawa-Carleton Governance Review, be deferred to the next meeting of the Committee, that being 6 February 1996.**

CARRIED  
(P. Hume dissented)

## ENVIRONMENT AND TRANSPORTATION

### *ENVIRONMENTAL SERVICES*

2. Water Division  
Maintenance Management System  
Contract No. CW-5257 - Contract Award  
- Environment and Transportation Commissioner's report dated 13 Dec 95

**That the Corporate Services and Economic Development Committee and Council approve the purchase, installation and configuration of a maintenance management system from ITX Technologies Inc., (Cambridge), Ontario, for a contract provision of \$430,912.**

CARRIED

3. Robert O. Pickard Environmental Centre  
Industrial Waste Data Management System  
Contract No. CS-5841 - Contract Award

- Environment and Transportation Commissioner's report dated 11 Dec 95

**That the Corporate Services and Economic Development Committee and Council approve the purchase, installation and configuration of an industrial waste data management system from Automated Compliance Systems, Inc., Bridgewater, New Jersey, USA for a total contract provision of \$71,262.**

CARRIED

4. Robert O. Pickard Environmental Centre  
Biosolids Hauling Contract No. CS-6001  
- Environment and Transportation Commissioner's report dated 20 Dec 95

**That the Corporate Services and Economic Development Committee and Council approve the award of Contract No. CS-6001 for hauling of biosolids to Vanson Construction Ltd, Gloucester for a total contract provision of \$241,981.**

CARRIED

5. Rideau River Numerical Model  
Contract No: CC-5837  
Contract Award  
- Environment and Transportation Commissioner's report dated 18 Dec 95

**That the Corporate Services and Economic Development Committee and Council approve the award of Contract No. CC-5837 to the National Research Council, Ottawa, to undertake the development of a water quality predictive model for Mooney's Bay for a contract provision of \$88,066, of which \$48,150 will be recovered from the Cities of Ottawa, Nepean and Gloucester.**

CARRIED

6. Granular Backfill/Coarse Aggregate  
Tender 0750-00QQ-T1/95 - Tender Award  
- Environment and Transportation Commissioner's report dated 05 Dec 95

**That the Corporate Services and Economic Development Committee and Council approve the award of tender 0750-00QQ-T1/95 for the supply and delivery of granular backfill and coarse aggregate material to R.W. Tomlinson Limited, Gloucester, from the date of award to May 31, 1997 in the amount of \$271,347.00 based on estimated quantities.**

CARRIED

7. Water Meters  
Tender 0890-44-T1/96 - Tender Award  
- Environment and Transportation Commissioner's report dated 14 Dec 95

**That the Corporate Services and Economic Development Committee and Council approve the award of tender 0890-44-T1/96 for the supply of large and small Water Meters to Schlumberger Industries Canada Limited, Mississauga, Ontario, in the amount of \$134,253.53 (based on estimated quantities), and to RGE Measurement Inc., Navan, Ontario, for the supply of Fire Service Meter Assemblies and Strainers in the amount of \$27,387.25, (based on estimated quantities) for the period of January 1, 1996 to December 31, 1996.**

CARRIED

8. Supply of Hydrofluosilicic Acid  
Extension of Tender M.007-130-T1/94  
- Environment and Transportation Commissioner's report dated 30 Nov 95

**That the Corporate Services and Economic Development Committee and Council approve the second extension of Tender M.007-130-T1/94 for the supply of Hydrofluosilicic Acid (Fluoride) to Min-Chem Canada Inc., (Oakville), for a contract period from February 1, 1996 to January 31, 1997, for a total contract provision of \$178,820.97.**

CARRIED

9. M67 Hydrant Conversion Kits  
Tender 0340-60-T1/95 - Tender Award  
- Environment and Transportation Commissioner's report dated 01 Dec 95

**That the Corporate Services and Economic Development Committee and Council approve the award of tender 0340-60-T1/95 for the supply and delivery of M67 Hydrant Conversion Kits submitted by EMCO Supply, Ottawa, Ontario, from the date of award to December 31 1996, at the unit price of \$175, based on estimated quantities, for a total contract provision of \$100,625, including all applicable taxes.**

CARRIED

10. Supply of Quicklime  
Extension of Tender M.007-050-T1/94  
- Environment and Transportation Commissioner's report dated 30 Nov 95

Councillor Hill pointed out the tender was being extended for the second time. M. Sheflin, Environment and Transportation Commissioner, confirmed it was the final extension and noted there were few suppliers for this particular material. He stated the tender would go out for bid in 1997.

**That the Corporate Services and Economic Development Committee and Council approve the second extension of Tender M.007-050-T1/94 for the supply of quicklime to Graybec Calc Inc., Boucherville (Quebec), for a contract period from February 1, 1996 to January 31, 1997, for a total contract provision of \$224,818.98.**

CARRIED

11. Cold Mix Asphalt  
Tender 0745-14AA-T1/96 - Tender Award  
- Environment and Transportation Commissioner's report dated 01 Dec 95

**That the Corporate Services and Economic Development Committee and Council approve the award of tender 0745-14AA-T1/96 for the supply and delivery of cold mix asphalt to Beaver Road Builders, Ottawa, Ontario, from the date of award to December 31, 1996, at a unit price of \$32.45 per metric tonne, based on estimated quantities, for a total contract provision of \$55,472.25.**

CARRIED

*TRANSPORTATION*

12. Laurier Avenue (Regional Road 48)  
Consultant Appointment - Scope Change  
- Environment and Transportation Commissioner's report dated 21 Dec 95

Councillor Hill requested further rationale for the scope change from the original appointment. M. Sheflin, Environment and Transportation Commissioner, explained approximately 1/3 of the figure represented the addition of two different projects, one for the City of Ottawa and the second for the Region's water account. He further explained the remainder related to the public consultant process which may lead to changes in the project. Mr. Sheflin emphasized the changes added more quality and would acknowledge the input from the community.

Councillor Hill inquired when the project would actually occur in light of the reductions from the Province. Mr. Sheflin confirmed construction had been scheduled for 1996, but was postponed due to the fiscal situation. Mr. Sheflin explained the majority of the consultant's work was completed in 1994 - 1995 with the understanding the project was scheduled for 1996. He added the scope change represented the conclusion of the consultant's work and investment to date.

In response to a question from Chair Clark, Mr. Sheflin confirmed the data could become out-dated if the project did not commence in 1996. He indicated the same situation may occur for other projects that were taken off the five year plan, however, emphasized there was often the chance to complete the project through an ad hoc plan.

Councillor van den Ham expressed concern with the increase of \$190,000.00 and inquired if the large amount was required to complete the changes noted. He also stated it was his recollection that the lighting expense was to be covered by the University of Ottawa. Mr. Sheflin stated some items were recoverable, however, noted the condition of utilities were currently being reviewed. He stated it may be necessary to replace the utilities due to their poor condition even though the road construction was postponed. Mr. Sheflin reassured the Committee that staff had reviewed the changes and the taxpayer/community was getting value for money.

The Committee then voted on the staff recommendation.

**That the Corporate Services and Economic Development Committee and Council approve the extension of the appointment for design services from DS-Lea Associates Ltd., Ottawa, in the estimated amount of \$190,000 for changes in the scope of work for the design of Laurier Avenue, from Nicholas Street to Charlotte Street, for a total contract provision of \$650,000.**

CARRIED

YEAS: M. Bellemare, A. Loney, W. Stewart, R. van den Ham, Chair Clark  
NAYS: B. Hill, P. Hume, G. Hunter

13. Cycling Facilities on Prince of Wales Drive  
Contract 94-550, Contract Variation  
- Environment and Transportation Commissioner's report dated 28 Dec 95

Councillor Hill referenced the economic realities and believed cycling facilities should be considered a luxury. M. Sheflin, Environment and Transportation Commissioner, explained the variation was due to unexpected work items that arose during construction, in particular, the replacement of a culvert on Prince of Wales Drive.

**That the Corporate Services & Economic Development Committee and Council approve a scope change to Contract 94-550, Construction of Cycling Facilities on Prince of Wales Drive, in the amount of \$44,629.70, for a revised total contract provision of \$432,797.88.**

CARRIED

FINANCE

14. Information Highway - Response to Inquiry No. C&E-5  
- Finance Commissioner's report dated 29 Nov 95

**That the Corporate Service and Economic Development Committee and Council receive this report for information.**

RECEIVED

15. Cash Investments and Loans Receivable  
- Finance Commissioner's report dated 30 Nov 95

**That the Corporate Service and Economic Development Committee and Council receive this report for information.**

RECEIVED

16. Temporary Borrowing By-law for 1996 Current Operations  
- Finance Commissioner's report dated 18 Dec 95

**That the Corporate Services and Economic Development Committee and Council approve the enactment of a by-law authorizing temporary borrowings for current purposes for the year 1996 in accordance with existing legislation.**

CARRIED

17. Training Appointment  
1996 Microcomputer Courses  
- Finance Commissioner's report dated 15 Dec 95

**That the Corporate Services and Economic Development Committee and Council approve the appointment of Nexus Training Brokers, Inc. of Ottawa, Ontario to provide microcomputer training services for 1996 for the following software products:**

- **Intro to PC's, Windows 3.11, MS-Word, MS-Excel, MS-PowerPoint, MS-FoxPro, OrgPlus for Windows, at a per diem rate of \$390;**
- **MS-Project at a per diem rate of \$650;**
- **Specialized workshops, MS-Mail and Schedule+ at a 1/2 day rate of \$234.**

**These costs include training material. The total estimated expenditure for the training is \$55,000 (including GST).**

CARRIED

PROPERTY AND PLANNING

18. Proposed Waterpark within Carlington Park-  
Response to Inquiry No. C&E-6  
- Director, Property Services Division, memorandum dated 20 Dec 95

**That the Corporate Service and Economic Development Committee and Council receive this report for information.**

RECEIVED

19. Property Acquisition  
Trail Road Landfill Site  
Burnside Sand & Gravel Limited  
- Planning and Property Commissioner's report dated 17 Nov 95

**That the Corporate Services and Economic Development Committee approve an interim payment to Burnside Sand & Gravel Limited for the expropriation of 25.9 acres of land required as buffer lands for the Trail Road Landfill Site, in the amount of \$407,000 plus GST.**

CARRIED

20. Property Acquisition  
Project - Centre D'Accueil Champlain  
Owner: Ville De Vanier  
- Planning and Property Commissioner's report dated 4 Dec 95

**That the Corporate Services and Economic Development Committee approve the acquisition of property in fee simple being part of Lot 1 on Compiled Plan 908 and described as Parts 3,4,18,19,31 & 32 on Plan 5R-14118, and Parts 1, 2 & 3, 4R-11604 from the City of Vanier for the purposes of expanding the Centre D'Accueil Champlain facility for the consideration of \$327,350 plus GST.**

CARRIED

REGIONAL CLERK

21. Application for a Compliance Audit of Election Campaign Finances of Councillor Peter Hume  
- Regional Clerk's report dated 4 Jan 96

Councillor Hume declared a conflict of interest and left the room.

In response to a question from Chair Clark, M. Woollam, Regional Clerk, confirmed the expenses of an auditor to complete a Compliance Audit of Election Campaign Finances must be covered by the municipality.

D. Cameron, Regional Solicitor, informed the Committee their options included i) to undertake or authorize the audit, ii) to refuse the audit, or iii) to make no decision at all. Mr. Cameron further explained the applicant had the right to appeal the decision of Council to the Commission on Election Finances.

Councillor van den Ham stated that based on the information provided he did not believe there was any cause to explore the matter further. The Councillor believed the request was frivolous, that no further action should be taken, and suggested the Committee should receive the report.

**That the Corporate Services and Economic Development Committee and Regional Council consider the enclosed request for a compliance audit of the election finances for the 1994 election campaign of Councillor Peter Hume in Ward R18.**

RECEIVED

22. Attendance at Ontario Good Roads Association 1996 Annual Conference  
- Regional Clerk's report dated 03 Jan 96

Moved by R. van den Ham

**That the Corporate Services and Economic Development Committee approve the attendance of Councillor Richard Cantin, Chair of the Transportation Committee, at the Ontario Good Roads Association 1996 Annual Conference, to be held 25 - 28 February 1996 in Toronto, Ontario.**

CARRIED as amended

Councillor Hunter believed value for money was not provided from the Ontario Good Roads Conference and suggested it inappropriate to send a Regional representative. Chair Clark suggested the Member Services Committee may be interested in reviewing the Conferences attended by Councillors.

23. Area Conservation Authority Appointments  
- Regional Clerk's report dated 8 Jan 96

**That Corporate Services and Economic Development Committee and Council approve:**

- 1. the nominations for appointments to the three area conservation authorities as outlined in the attached report, for the term 1 January 1996 to 31 December 1998; and,**
- 2. that the RMOC request the addition of one more Regional Representative to the South Nation River Conservation Authority (SNRCA) beginning with the next term of appointments.**

CARRIED

24. RMOC Representative on the Board of the Ottawa Life Sciences Council (OLSC)  
- Regional Clerk's report dated 3 Jan 96

Moved by G. Hunter

**That the Corporate Services and Economic Development Committee and Council approve:**

- 1. that one member of Council serve as an RMOC representative on the Ottawa Life Sciences Council Board; and,**
- 2. that Councillor Herb Kreling be appointed as the RMOC representative on the Ottawa Life Sciences Council Board.**

CARRIED as amended

INFORMATION PREVIOUSLY DISTRIBUTED

CHIEF ADMINISTRATIVE OFFICER

1. Delegated Authority  
Monthly Report - November 1995  
(As Per *Corporate Policy Manual* Section 4.6.7.4)  
- Chief Administrative Officer's memorandum dated 19 Dec 95

ENVIRONMENT AND TRANSPORTATION

2. Project No. 42015 Watts Creek Relief System  
Acres Road Pumping Station Modifications -  
Transportation of Sludge  
(In Accordance with *Corporate Policy Manual* Section 4.6.9)  
- Environment and Transportation Commissioner's memorandum dated 19 Dec 95

FINANCE

3. Outstanding Debt - Congress Centre  
- Finance Commissioner's memorandum dated 13 Dec 95
4. Tile Drainage Debentures - 1995 Annual Report  
- Finance Commissioner's memorandum dated 18 Dec 95

HUMAN RESOURCES

5. Retirement Awards  
- Human Resources Commissioner's memorandum dated 11 Dec 95

REGIONAL CLERK

6. Record of Tender Opening - November 28, 1995  
(As Per *Corporate Policy Manual* Section 4.6.6.)  
- Regional Clerk's memorandum dated 4 Dec 95

7. Record of Tender Opening - December 5, 1995  
(As Per Corporate Policy Manual Section 4.6.6.)  
- Regional Clerk's memorandum dated 12 Dec 95
8. Record of Tender Opening - December 12, 1995  
(As Per Corporate Policy Manual Section 4.6.6.)  
- Regional Clerk's memorandum dated 19 Dec 95
9. Record of Tender Opening - December 19, 1995  
(As Per Corporate Policy Manual Section 4.6.6.)  
- Regional Clerk's memorandum dated 04 Jan 96
10. Record of Tender Opening - December 21, 1995  
(As Per Corporate Policy Manual Section 4.6.6.)  
- Regional Clerk's memorandum dated 03 Jan 96
11. Contracts Approved by the Chief Administrative Officer  
Under Special Delegated Authority as per *Corporate Policy  
Manual* Section 4.6.7.5  
(During the Period 22 November 1995 to 02 January 1996)  
- Regional Clerk's memorandum dated 3 January 96

CONFIDENTIAL INFORMATION PREVIOUSLY DISTRIBUTED

LEGAL

1. Training Appointment  
1996 Microcomputer Courses  
(Reference Item No. 17 of Regular Agenda)  
- Regional Solicitor's legal opinion dated 11 Jan 96

INQUIRIES

Councillor Hunter referenced an article from the Globe and Mail regarding the reduced grants to smaller regions\municipalities. The Councillor requested the Chief Administrative Officer report on which smaller municipalities actually received the benefit of lesser reductions, as the article stated the community of Lakefield, consisting of 2500 people, received a reduction of 28%. Chair Clark confirmed that some municipalities such as Sudbury received a 11.8% reduction. J. LeBelle, Finance Commissioner, confirmed a package containing the provincial listing of reductions, along with other items of interest, would be distributed to Councillors in the coming week.

ADJOURNMENT

The meeting adjourned at 4:50 p.m.

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COORDINATOR

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CHAIR