# 2. <u>TOURISM AND PUBLIC SERVICES SIGNING POLICY</u>

# COMMITTEE RECOMMENDATIONS AS AMENDED

### That Council approve:

- **1.** That the Transportation Committee recommend Council approve that the Tourism and Public Services Signing Policy report be considered as a discussion paper for public consultation purposes and that this public consultation (including the National Museums) consider the differences between rural and inside the green belt needs; that a user pay system be considered; and a vision of what Council wants to achieve with Regional signage, including the important Federal institutions present in Ottawa-Carleton.
- 2. <u>That the Environment and Transportation Commissioner be given the</u> <u>delegated authority to apply this draft policy in dealing with tourism signing,</u> <u>until the final draft comes forward in the spring of 1999 or six months</u> <u>following consultation.</u>

# DOCUMENTATION

- 1. Director, Mobility Services and Corporate Fleet Services report dated 1 Oct 98 is immediately attached.
- 2. Extract of Draft Minute, Transportation Committee 21 Oct 98 immediately follows the report and includes a record of the vote.

# REGION OF OTTAWA CARLETON RÉGION D'OTTAWA CARLETON

# REPORT RAPPORT

| Our File/N/Réf.<br>Your File/V/Réf. | <b>50</b> 00-98-0007   |
|-------------------------------------|--|
| DATE                                | 1 October 1998   |
| TO/DEST.                            | Co-ordinator Transportation Committee  |
| FROM/EXP.                           | Director Mobility Services and Corporate Fleet Services<br>Environment and Transportation Department |
| SUBJECT/OBJET                       | TOURISM AND PUBLIC SERVICES SIGNING POLICY   |

# **DEPARTMENTAL RECOMMENDATION**

That Transportation Committee recommend Council approve the draft Tourism and Public Services Signing Policy attached to this report, and that staff be authorized to apply this draft policy in dealing with tourism signing, pending adoption by Council of a final policy.

#### BACKGROUND

The tourism industry plays a significant role in the economic viability and growth of Canada's Capital Region. Tourism gives rise to considerable road travel and consequently, there is a need for effective signs guiding tourists safely to various facilities and services.

The nature and number of activities in which tourists take part, the services they use, and the likelihood that they will return to the Region and encourage their friends to visit, are closely linked to the quality of the welcome and information they receive. Tourist signing is an essential component of this welcome, reflecting our hospitality, facilitating access to tourism products and indirectly promoting such products and activities to road users.

To meet tourists' expectations and enhance the profile of the Region's tourism products, it is proposed that tourist signing be expanded to include more services and facilities.

The National Capital Commission (NCC) has long recognized this, and has developed a Wayfinding Signage System for Canada's Capital Region. The proposed policy incorporates this system.

The Government of Ontario, through its Ministry of Transportation and Ministry of Economic Development, Trade and Tourism, has recently adopted a Tourism-Oriented Directional Signing Program, administered by Canadian TODS Limited, under its supervision. Signs under this policy are now being installed extensively on Provincial highways throughout Ontario. A key component of this system is the wayfinding system on Regional and local roads. If such a wayfinding system is not in place, or not in conformance with local policy, the tourist operator is not served, and Canadian TODS is not permitted to erect signs on the highway in those cases. The draft policy serves to clarify the relationship between Provincial and local signing in Ottawa-Carleton.

The attached draft policy was developed to enable staff to proceed with tourism signing pending Council approval of a final policy. It was developed based on similar policies elsewhere. Several preliminary meetings have been held with the appropriate agencies and authorities.

#### FINANCIAL IMPLICATIONS

The cost of all signing approved under this policy would be borne by the public agency or business owner requesting such signage.

#### CONSULTATION

This draft policy will be reviewed by area municipality staff, the NCC, the Ottawa Tourism and Convention Authority, and the Municipal Advisory Committee of the Ottawa Economic Development Corporation. The Department is seeking the guidance of the Committee for further consultation regarding this policy's development. What we would propose would include newspaper ads, a public meeting and distribution of the draft policy to all BIAs, Chambers of Commerce, and other interested agencies for comments.

Approved by Doug Brousseau

GM/sc

Attach. (1)

# DRAFT

# **REGION OF OTTAWA-CARLETON**

# **TOURISM AND PUBLIC SERVICES**

# **SIGNING POLICY**

#### A. <u>GENERAL</u>

The tourism industry plays a significant role in the economic viability and growth of Canada's Capital Region. Tourism gives rise to considerable road travel and consequently, there is a need for effective signs guiding tourists safely to various facilities and services.

The nature and number of activities in which tourists take part, the services they use, and the likelihood that they will return to the Region and encourage their friends to visit, are closely linked to the quality of the welcome and information they receive. Tourist signing is an essential component of this welcome, reflecting our hospitality, facilitating access to tourism products and indirectly promoting such products and activities to road users.

To meet tourists' expectations and enhance the profile of the Region's tourism products, it is proposed that tourist signing be expanded to include more services and facilities, but not as extensively as the system currently in place on Provincial highways.

Two types of signing are covered by this policy, namely, signs for tourism services or facilities (Schedule A), and signs for public services or facilities (Schedule B).

To limit sign clutter and enhance safety in the more congested and built-up area of the Region, signing under Schedule A of this policy will be permitted only for destinations outside the inner boundary of the greenbelt, as illustrated in Schedule B of the Regional Official Plan. The Ministry of Transportation of Ontario (MTO) has been requested to adhere to this policy for Highway 417.

Tourism destination signing inside the greenbelt is governed under a WAYFINDING SYSTEM policy developed by the National Capital Commission (NCC). Tourists visiting Canada's Capital Region within the Region of Ottawa-Carleton are directed to the NCC information centre, and to certain specific destinations (museums and major national

attractions); the information centre directs visitors to other destinations in this inner area which cannot be provided with roadway signing, as well as destinations throughout Canada's Capital Region. This policy incorporates the criteria of the NCC system.

This policy was developed in conjunction with the appropriate agencies and authorities and will be reviewed from time to time as the need arises.

### B. <u>OBJECTIVES</u>

Tourist signing objectives are:

- to provide direction to tourism products and public services/facilities from the roadway;
- to enhance the profile of tourism products within the Region.
- to improve existing signing in keeping with the primary goal of ensuring public safety, while guiding motorists to their destination; and
- to increase and promote visits to the Region's many tourism services and facilities.

#### C. <u>PRINCIPLES</u>

Tourist/service/facility signs are signs which inform the motorist of services, recreational facilities, tourist attractions, scenic points of interest and other such services/facilities as may be essential or of interest to the driving public. The purpose of this policy is to define the use, design and installation criteria for such signs in order to preserve and enhance the existing and future signage used for the safety, control and direction to the driving public.

A tourist attraction is defined as an establishment with the primary function of satisfying tourist needs by providing recreational, educational, cultural, scientific, environmental or entertainment related activities.

This policy only applies to signs installed within the Regional road right-of-way. All other signage requests will be subject to the appropriate area municipality's signing by-laws/policies or MTO policies.

The NCC governs tourist signing for destinations on or within 1 km of Confederation Boulevard, and on all roads identified as parkways within the Region. The NCC will determine the eligibility of tourist signing in these areas, in accordance with their policies.

#### D. <u>USE</u>

For the purpose of this policy, signing for tourist attractions, services, and facilities has been divided into separate uses for different types of signing. Signing for temporary special events is covered in a separate by-law.

#### 1. <u>Tourism Signs</u>

For the purpose of this policy, only signage to those facilities listed in Schedule A attached will be permitted on Regional roads. Facilities will be signed only where there exists space for signs along a route that will lead motoring tourists to their destination in a reasonably direct manner.

If the operation is on an area municipality road, the area municipality must agree to allow signs on its roads to complete the sequence of signs all the way to the site. Signing installation must be delayed until all signs for a particular destination are approved.

The facility signs must not detract or interfere with other traffic control devices.

In order to qualify for signage under this policy, it must:

- a. meet the basic criteria set forth below plus any further specific criteria listed in Schedule D;
- b. be accessible by a road open to traffic;
- c. be open at least five days a week during its operating season, or year round, on set days and times;
- d. have a reception structure, such as a controlled gate, staffed reception and orientation point, or permanent interpretation panels or displays; and
- e. advertise its location, season and hours, contact information, and facilities either in tourism publications, or in publicity material regularly distributed to Ontario and Regional Tourist Information Centres, or local newspapers.

#### Major Tourist Attraction

A regular tourism operation is eligible for "Major Attraction" (larger) signing if it:

- a. meets the basic criteria noted above plus any further specific criteria listed in Schedule D;
- b. provides services year round, a minimum of 5 days per week;
- c. provides adequate parking on site or provides designated parking within a fiveminute walk;
- d. is universally accessible;
- e. provides bilingual welcoming services;

- f. has attendance of 50,000 or more visitors per year; and
- g. can provide validated statements of this attendance if required.
- 2. <u>Public Services/Facilities Signs</u>

Upon request, signage to those services/facilities listed in Schedule B attached will be permitted on Regional roads.

In order to qualify for signage under this policy the service/facility must be accessible by a road open to traffic.

3. Emergency Services Signs

Upon request, signage to those emergency services listed in Schedule C attached will be permitted on Regional roads.

In order to qualify for signage under this policy the service must be accessible by a road open to traffic.

4. <u>Temporary Information/Directional Signs</u>

For these events, refer to the Signs By-law.

# E. <u>DESIGN</u>

Tourism and public services/facilities signs shall convey their message by the appropriate legend or symbol, colour and shape as determined by the Environment and Transportation Commissioner (the Commissioner). Tourism signs shall have a blue background with a white legend or symbol and border.

Public services/facilities signs shall be maintained as currently designed. Where applicable, a tab sign indicating the name of the service/facility may be installed.

All signs shall be reflectorized or illuminated to show the same colour and shape by night as by day, unless otherwise described in the Ontario Manual of Uniform Traffic Control Devices (MUTCD).

The sign size and design shall be determined by the Environment and Transportation Commissioner.

### F. INSTALLATION CRITERIA

1. All signs on Regional roads shall be approved, supplied, installed and maintained by Regional staff. The signs shall be manufactured in accordance with this policy.

- 2. Signing will normally be limited to the adjacent Regional road. However, advance signs may be installed at an appropriate location on the closest intersecting Regional road for those services/facilities not located on a Regional road. Such signs may be installed on Regional roads not further than 10 kilometres from the parking lot of the service/facility.
- 3. The appropriate number of directional signs will be permitted in each direction on the adjacent Regional road, or the closest Regional road. The area municipality will be responsible for all signage on roads under its jurisdiction and control. Major Tourist Attractions may be permitted more extensive signing.
- 4. If a facility qualifies under this policy for the provision of signing, but it is observed by the Commissioner that there are existing operational problems created by the facility, the applicant will be responsible to correct, at their expense, such problems as a condition of the sign(s) installation. The observed operational problems shall be items such as, but not limited to, the following:

| - | access improvement | - | throat width |
|---|--------------------|---|--------------|
|   |                    | - | radius       |

- relocation of access
- reduction in the number of access points
- provision of parking prohibitions on the adjacent roadway(s)
- 6. Requests to sign services and facilities in accordance with this policy shall be submitted to the Commissioner in writing for consideration/approval. Details as to the design, location, number, etc., of signs requested shall be included with the written request.

# G. <u>COST</u>

The applicant will be responsible for all costs associated with the manufacture, installation, and maintenance, including replacement, of all the signs allowed under Schedules A and B of this policy. The Region will assume all costs associated with the supply, installation and maintenance of those signs listed in Schedule C of this policy only.

The Region will assume all costs associated with the removal of all signs which do not meet this policy.

# H. <u>CO-ORDINATION WITH CANADIAN TODS LIMITED</u>

Canadian TODS Limited (TODS) is a private company operating in the Province of Ontario. Signing is erected by TODS on roadways owned by the MTO, in accordance with an agreement between these two parties. TODS secures paying customers who wish to advertise or direct customers to their business with roadway signing, and erects signing on MTO roadways. TODS has not been given the authority to administer signing on Regional roads, or municipal roads in the Ottawa-Carleton area.

The Region will make a separate agreement with each client secured by TODS, and will erect signing to their facility, provided that the facility meets the criteria of this policy.

In the event that signing to a given "tourist destination" has been provided by TODS on MTO roadways, but the Region believes the signing to be in violation of this policy, or in violation of the TODS agreement with the MTO, and the signing to the tourist destination in question would not be complete without complementary signing on Regional roads, the Commissioner will choose to either:

- a. modify this interim policy, pending a final submission to Committee; or
- b. prepare a separate report to Committee for immediate discussion recommending that TODS remove all signing for the destination in question and terminate its contract with the destination operator, refunding all monies paid to TODS by the operator.

#### I. <u>EXISTING TOURISM SIGNAGE</u>

In some parts of the Region (Cumberland Township), tourism destination signage has been in place for several years. While qualifying destination owners should be encouraged to upgrade their signing to this policy, there is no intention to remove existing signing. Upon adoption of this policy, however, all future tourism signage on Regional roads must conform to this policy.

# SCHEDULE A

# **TOURISM SERVICES/FACILITIES ELIGIBLE FOR SIGNING**

| - Major Tourist Attractions      |                               |
|----------------------------------|-------------------------------|
| - Arena/Community Centres        | - Museums                     |
| - Boat Rentals and Charters      | - Picnic Areas                |
| - Campgrounds                    | - Provincial Parks            |
| - Casinos                        | - Public Art Galleries        |
| - Conservation Areas             | - Public Beaches              |
| - Farm Based Tourism Attractions | - Raceways                    |
| - Ferries                        | - Regional Shopping Centres   |
| - Golf Courses (Open to Public)  | - Scenic Lookouts             |
| - Historic Sites                 | - Shopping/Tourist Districts  |
| - Interpretative/Craft Centres   | - Tourist Information Centres |
| - Marinas                        | - Water Theme Parks           |
| - Motor Speedways                | - Zoos and Animal Displays    |
|                                  |                               |

Signing under this Schedule is permitted only for destinations located outside the inner boundary of the greenbelt, as illustrated in Schedule B of the Regional Official Plan.

Applicants for signing under this Schedule must also meet the specific criteria listed in Schedule D.

The "Manual of Uniform Traffic Control Devices for Ontario" is published by the Ministry of Transportation and is available from: Ronen Publishing House Inc., Phone: 1-800-856-2196. This document provides for application of generic signing to public facilities including some of the above.

#### SCHEDULE B

#### PUBLIC SERVICES/FACILITIES ELIGIBLE FOR SIGNING

- Airports
- City/Township Halls
- Churches
- Libraries

- Municipal Yards/Facilities
- Parking (Publicly Operated)
- Transit Terminals (Bus/Rail)
- Universities/Community Colleges

The "Manual of Uniform Traffic Control Devices for Ontario" is published by the Ministry of Transportation and is available from: Ronen Publishing House Inc., Phone: 1-800-856-2196. This document provides for application of generic signing to public facilities including some of the above.

### SCHEDULE C

# **EMERGENCY SERVICES ELIGIBLE FOR SIGNING**

- Hospital
- Police
- Public Telephone

The "Manual of Uniform Traffic Control Devices for Ontario" is published by the Ministry of Transportation and is available from: Ronen Publishing House Inc., Phone: 1-800-856-2196. This document provides for application of generic signing to public facilities including some of the above.

#### SCHEDULE D

### **SPECIFIC CRITERIA**

#### TYPE OF OPERATION

#### Arena/Community Centre

**Boat Rentals and Charters** 

#### SPECIFIC CRITERIA

- must be municipally operated.
- meets basic criteria;
- offers rental services for motor boats, rafts, pedalboats, sailboats, windsurfing craft, kayaks, canoes, or rowboats to the general public;
- has adequate equipment to serve transient customers; and
- is on or adjacent to a public beach or boat launch facility, as required to operate the craft rented.
- meets basic criteria; and
- is a permanent, fixed-location casino recognized by the Province, that is either:
  - a. a commercial casino under the <u>Ontario</u> <u>Casino</u> <u>Commission Act, or</u>
  - b. a permanent charitable casino under the <u>Ontario</u> <u>Gaming Control Act</u>.
- meets basic criteria;
- offers a minimum of 9 holes of regulation golf;
- is open to the general public daily during its advertised operating season;
- has a pro shop/rental shop which offers on-site equipment rental; and
- provides public restrooms.

Casino

Golf Courses

# TYPE OF OPERATION

# SPECIFIC CRITERIA

| Interpretative/Craft Centre | meets basic criteria;   |
|-----------------------------|---|
| ·                           | has as its main mission the provision of an educational or<br>interpretative programme accessible to transient tourists,<br>to increase their awareness in the industrial, scientific,<br>environmental, agricultural or cultural fields; |
| ·                           | offers guided tours at least 5 days a week in their season,<br>on advertised days and set times, or provides permanent<br>interpretative panels or audio-visual documentation;  |
| •                           | where interpretation is not the main function of the<br>operation (for example, in an industrial site or business),<br>the interpretation programme has a dedicated space for<br>interpretative displays or activities; and               |
| •                           | staff must be hired specifically to welcome visitors and to<br>run the interpretation activity.   |
| Motor Speedways             | meets basic criteria;   |
| •                           | is sanctioned by ASN Canada as a motor speedway having<br>a minimum standard of speedway activities and facilities;   |
| •                           | its public events are licensed by the Canadian Automobile<br>Sport Clubs (Ontario Region); and  |
| •                           | stages public events during a season of at least 12 consecutive weeks in length.  |
| Museums                     | meets basic criteria;   |
| •                           | is open at set dates and times that are advertised to the public;   |
| •                           | offers ongoing public programmes, including exhibits;   |
| •                           | is not a purely retail business, an art gallery, a heritage centre, a library, or an archives; and  |

• is recognized as a professional museum, either (a) by an advisory committee of specialist organizations or bodies formed for the purpose of determining eligibility for

| TYPE OF OPERATION          | SPECIFIC CRITERIA  |
|----------------------------|--|
|                            | professional museum signage; or (b) by qualifying under a definition of "museum" endorsed by the organizations that officially represent professional museums. |
| Public Art Galleries       | • meets basic criteria;  |
|                            | • is an operation whose primary purpose is the public exhibition, rather than retail sale, of works of art;  |
|                            | • has a permanent art collection; and  |
|                            | • has a permanent facility.  |
| Public Beach               | • meets basic criteria;  |
|                            | • is operated by a provincial or municipal authority as a public swimming beach;   |
|                            | • has a minimum standard of supervision;   |
|                            | • offers on-site roofed changing rooms open to the public; and   |
|                            | • has adequate off-road parking on or immediately adjacent to the site.  |
| Raceways                   | • meets basic criteria;  |
|                            | • is a permanent racetrack supervised by the Ontario Racing Commission under the Racing Commission Act; and  |
|                            | • operates during a season of at least 12 consecutive weeks throughout the year.   |
| Regional Shopping Centres  | • As designated in the Regional Official Plan Schedule B as<br>"Regional Scale Retail".  |
| Shopping/Tourist Districts | • As designated by the Local BIA and/or Area Municipality Council.   |
| Zoos and Animal Displays   | • meets basic criteria;  |
|                            | • is a zoological garden/park, aquarium, petting farm, aviary, bird sanctuary, animal conservation centre, game farm, or other public animal exhibit;          |

#### TYPE OF OPERATION

Churches

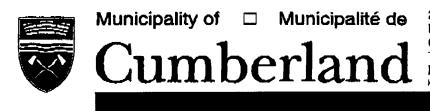
Parking

Municipal Yard/Facility

#### SPECIFIC CRITERIA

- has a permanent location;
- is open to the public in regularly scheduled hours;
- is open at least 12 full weeks per year; and
- complies with all relevant legislation and regulations concerning the keeping of animals in captivity, including the <u>Ontario Game and Fish Act</u>, the <u>Ontario Society for</u> the Prevention of Cruelty to Animals Act and enactments.
- City/Township Hallmeets basic criteria; andis the main administration building of a city or township
  - See Regional Policy adopted 28 March 1979.
  - meets basic criteria; and
    - facility is operated by either a city or township.
    - meets basic criteria;
    - parking facility is open to the general public; and
    - the parking facility is publicly operated.
- Transit Terminal meets basic criteria; and
  - offers transit service to the public.

To be eligible for tourism signing, the establishment must meet the general criteria specified in this Policy, Schedules A, B or C as applicable, plus the specific criteria in this schedule. In addition, and where not listed in this Schedule, the guidelines in the "Manual of Uniform Traffic Control Devices for Ontario" (published by the Ministry of Transportation and is available from: Ronen Publishing House Inc., Phone: 1-800-856-2196), must be followed.



255 boul. Centrum Bivd. Bureau/Suite 100 Cumberland, Ontario K1E 3V8 Tél./Tel.: (613) 830-6200 Fax: (613) 830-8741

September 22, 1998

Economic Development Branch Section de l'expansion économique Tél./Tel.: (613) 830-6205 Fax: (613) 830-6255

Mr. Doug Brousseau Director, Mobility Services Division Environment and Transportation Department Regional Municipality of Ottawa-Carleton 111 Lisgar Street Ottawa, ON K2P 2L7

Dear Mr. Brousseau:

RE: Tourism and Public Services Signing Policy

On October 7, 1998, your department will be presenting to the Transportation Committee, for discussion, a "Tourism and Public Services Signing Policy". A review of the policy has been undertaken and some concerns regarding it have been identified.

The eligibility requirements set out in the new policy will prove difficult to meet by business.

It is understood that there is an urgent need to have a policy; however, the policy will likely need to be revised. It is requested that the economic development officials be consulted through the Municipal Advisory Committee of the Ottawa Economic Development Corporation. We welcome the opportunity to provide input to this policy.

Yours sincerely,

Dahiel MJ. Champagne Director of Economic Development Chairman, Municipal Advisory Committee (MAC) of OED

#### DMJC/lm

c.c. Rosemary Nelson, Coordinator, Transportation Committee, Clerk's Department, RMOC Regional Councillor Bob van den Ham, Ward R6 Regional Councillor Herb Kerling, Ward R1 Mayor Brian Coburn, Cumberland Brian Barge, President, OED Guy Desjardins, OMEDTT MAC Members Extract of Draft Minute Transportation Committee 21 October 1998

### TOURISM AND PUBLIC SERVICES SIGNING POLICY

- Director, Mobility Services and Corporate Fleet Services report dated 1 Oct 98

The Acting Environment and Transportation Commissioner, Doug Brousseau indicated the Department is seeking approval of a draft policy to allow them to respond to requests for signage. As detailed in the report, the province has recently adopted the TODS program (Tourism-Oriented Directional Signing) for signing along provincial highways and the draft policy will clarify the relationship between provincial and local signing in the Region. It was noted that the Township of Cumberland has its own signing policy and staff will work with that municipality in relation to the proposed policy. It is recommended that the policy apply only to those areas outside the urban area.

He stated that Council has a policy that says there be no signs on the Regional right-ofway and he stressed the importance of keeping clutter off the streets. He added that Council must be cognisant of what the province has on its signs and ensure that the tourist is not left hanging i.e. a TODS sign may highlight an attraction, but wayfinding signs are necessary to ensure they find their way once they leave the highway. Staff suggest that those likely to use the signs will be tourists and emergency agencies and provision will allow for temporary directional information signs for events such as Winterlude, the United Way campaign, et cetera. He indicated the importance of a bilingual message on these signs and pointed out the TODS program does not currently sign in both official languages. Mr. Brousseau did not know how much demand the Region will receive for such signs, but an important aspect of this policy is how far out is it appropriate to place signage i.e. 10 or 20 kilometres from the signed attraction. Other issues to be addressed include: not signing to a place that is unsafe e.g. if it does not have adequate parking facilities to accommodate large numbers of vehicles; establishing a user pay system e.g. it is recommended that the Region cover the cost of removing the sign if it needs to be removed or replacing it if it is damaged. He recognized this as a revenue-generator program, but staff recommend that it be at cost i.e. cost of the sign. He indicated that the TODS program has an annual fee and should committee and council decide to implement a fee schedule, staff could put that in place.

Mr. Brousseau expressed interest in moving on this draft policy in order to provide tourists adequate direction to an attraction once they've left the highway. He indicated that while the current signing policy in Cumberland would not qualify with the new Regional policy because the signs are too small, staff would request a grandfather clause for the Township as part of this policy. In closing, he indicated the Department has met with all tourist bureau's and Township of Cumberland staff to discuss this issue and staff are eager to put in place this draft policy until public consultation is completed. Councillor Cantin suggested it would be worthwhile to charge a 15% administration fee. He believed businesses would take advantage of this opportunity to advertise a business that may be located off the main road, such as a grocery store or a pizza place. He did not feel the use of these signs should be limited to only those on the list in the report. D. Brousseau was concerned about the proliferation of signs on the Regional right-ofway, noting there are already many grocery stores and pharmacies, for example and to sign them all would have the potential for conflicting messages. He emphasized that the only signs that should be on the side of the road are the ones that make it safer for the motorist to drive and he strongly recommended the committee not pursue this.

The councillor further stated that the problem with most people putting up signs (e.g. posters) is that Regional staff end up taking them down when the time has expired and therefore, he believed the Region should certainly encourage a by-law that will allow some legal signs to be there. D. Brousseau indicated that the approach is to have a proper signs by-law in the municipality and to try and enforce that by-law, however, such signs should be on private property. The councillor suggested that municipalities could at least be encouraged to include the business address on the sign itself so it is easy for motorists to find them.

Councillor van den Ham believed the conditions listed in the report which stipulate whether or not a business can qualify for signage were too restrictive, especially D1(c) "be open at least five days a week during its operating season or year round on set days and times" and D1(d) "have a reception structure such as a controlled gate, staff reception...". He explained that since it is the tourism industry that would apply, he questioned whether staff felt these were too restrictive for some of those operations. D. Brousseau explained that the policy is meant to be restrictive and his concern is that with an official system of signing, he did not want people to be lead to a place that is not open specific times or to an empty lot and there is not enough room on the sign to specify the times and days, et cetera in both languages. The councillor agreed with this argument, but suggested the nature of some of the rural tourism business is perhaps ad hoc and staff must recognize the restrictions this policy will place on them. He also noted that some municipalities would like to have a "Welcome to...." sign at the entrance to their village and questioned how those types of signs would fit into this policy. Mr. Brousseau indicated that staff could examine this, but reminded the councillor of the Region's policy that the sign be bilingual. The councillor pointed out that that stipulation only applies to major tourism attractions, according to the report, but suggested some municipalities may find it difficult to fit both languages on the sign. Staff advised that signs for communities are within another policy and can be accommodated. The councillor just wanted to bring to staff's attention the fact that signs at the entrances to villages are not identified in Schedules A, B or C.

Councillor McGoldrick-Larsen questioned whether communities such as Barrhaven would qualify under this policy and staff advised it would, keeping in mind that for discussion purposes, staff thought the greenbelt would be a good boundary to draw where those signs could be located. The councillor stated that with as many suburban communities outside the greenbelt, staff may want to re-think that; she was concerned about the proliferation of signs and noted this policy will add to it. She was inclined not to approve the report at this point, but rather to receive it for discussion.

Councillor Kreling questioned why bed and breakfast inns were not included in the policy and staff advised this was because there are too many of them. He questioned what the size of the tourism signs would be and staff advised that most of the signs would be 1' X 4' on average and the major attraction signs would be twice as large. The councillor stated that the restrictions included for tourism signs would probably not encourage a lot of signs, and for suburban businesses, he did not know whether they would be interested and therefore believed it would apply more to the rural component. However, with the limitations being proposed, he wondered whether any of those businesses would actually qualify for signage. He was concerned that if the Region is going to have something like this is needs to be something more workable and he questioned if it was possible to superimpose on top of these regulations something that might lessen up that criteria a little bit for the rural component. D. Brousseau confirmed it is possible and staff do intend to consult with the BIA's or their appropriate agencies in the rural areas. However, he emphasized that this would not change the fundamental principle that the Region does not want a proliferation of signs in its right-of-way. He confirmed the signs will not be costly and it is not unreasonable that these tourist attractions would advertise in the newspaper on the dates they are open for business, et cetera. Councillor Kreling agreed but also concurred with the comments about the restrictive nature of some of the criteria and agreed the Region should be charging an administration fee too, perhaps instead of such restrictions. He saw this draft policy as addressing an identified need and as part of staff's consultation with the area municipalities and others, he asked that they address the following:

- C. Principles - examine the possibility of including lodgings such as Bed and Breakfast inns in the rural villages;

- D. Use - Tourism Signs - have less restrictive criteria on 1c, d, and e, so the commercial enterprises in rural areas trying to become "Rural Diversified" can qualify; and,

- the option of charging a 15% or 20% administration fee for the sign installation (or what is appropriate).

Councillor Doucet preferred the item be approved as a discussion paper as opposed to a policy because he believed there was much more information to be gathered prior to the policy being finalized, including what the Region expects out of such a policy and what is

Extract of Draft Minute Transportation Committee 21 October 1998

driving the need for this policy. Councillor McGoldrick-Larsen agreed with this direction because she preferred that public consultation be authorized for this draft policy rather than the committee endorsing it at this time.

The Committee Chair supported user pay and agreed that whatever the administration cost is it should cover the cost of staff time and maintenance of the signs and this stipulation should form part of the final draft. However, she did not agree with the recommendation that this policy exclude signs within the greenbelt, because a vast majority of visitors to the National Capital Region want to see its museums and she hoped some directional signage could be placed along Regional roads to assist those visits. She suggested the National museums be asked to comment in this regard.

D. Brousseau suggested the public consultation would take approximately six months to complete.

Moved by H. Kreling

### That the Environment and Transportation Commissioner be given the delegated authority to apply this draft policy in dealing with tourism signing, until the final draft comes forward in the spring of 1999 or six months following consultation.

#### CARRIED

Moved by C. Doucet

That the Transportation Committee recommend Council approve that the Tourism and Public Services Signing Policy report be considered as a discussion paper for public consultation purposes and that this public consultation (including the National Museums) consider the differences between rural and inside the green belt needs; that a user pay system be considered; and a vision of what Council wants to achieve with Regional signage, including the important Federal institutions present in Ottawa-Carleton.

CARRIED as amended